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AGENDA ITEM:	3h
то:	Housing Service Sub-Committee
PREPARED BY:	Chris Chalk (DH&CI)
SUBJECT:	Tenancy Participation Strategy
DATE OF MEETING:	25 June 2024
APPROVED BY:	Paul Martin (CEO)

# TENANT PARTICIPATION STRATEGY 2024

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# SECTION 1 - INTRODUCTION

# 1. HOUSING (SCOTLAND) ACT 2001

Under the introduction of the Housing (Scotland) Act there is a legal requirement for landlords to actively develop and support tenant participation. In terms of Tenant Participation (TP), the rights within this Act mean that Housing Associations like Milnbank must: -

- a) Have a <u>TP Strategy</u> in place; this includes an assessment of the resources needed to carry out the strategy and a statement of the actual resources to be spent.
- b) Maintain a register of tenant's groups meeting certain criteria.
- c) <u>Consult</u> with individual tenants and registered tenants' groups on significant issues of changes affecting them.
- d) Have regard to <u>representations</u> made by tenants and groups.

# 2. TENANT PARTICIPATION STRATEGY

As an endorsement of MHA's commitment to TP, the Strategy is used as a working document. It covers issues relating to TP activities currently undertaken by Milnbank Housing Association (MHA), information given to tenants and support groups, consultation process and resources requested to implement TP.

(It should be noted that the above Act does not specifically cover TP provisions for owners; however, MHA wishes it to be known that homeowners will form an integral part of our approach to TP).

MHA's TP Strategy is based on the following key principles:

- •TP requires a <u>culture</u> of mutual trust, respect and partnership between residents, Management Committee, and staff at all levels.
- •Should be seen as a <u>continuous process</u> where information, ideas and power are shared, common understanding of problems are strived for and a consensus on solutions is worked out.
- •Allows all parties to <u>contribute</u> to the agenda. All participants require to have all the information needed to consider issues properly; that information requires to be clear, timely and accessible and to take account of equal opportunities concerns.
- Process of <u>decision making</u> should be open, clear and accountable.

#### 3. THE SCOTTISH SOCIAL HOUSING CHARTER (SSHC)

The above was introduced under the Housing (Scotland) Act 2010 which sets out standards and outcomes that all social landlords should aim to achieve when delivering their housing activities. In terms of TP, Outcome 3: Participation, states:

"Social Landlords must manage their businesses so that: Tenants and other customers find it easy to participate in and influence their landlord's decisions at a level they feel comfortable with" This outcome describes what landlords should achieve by meeting their statutory duties on TP. It covers how social landlords gather and take account of the views and priorities of their tenants; how they shape their services to reflect these views; and how they help tenants and other customers and bodies representing them such as registered housing organisations to become more capable of involvement – this could include supporting tenants to scrutinise landlord services.

In terms of MHA, a range of mechanisms are in place to achieve TP, this is commented on in the Strategy. MHA also provides feedback annually on all aspects of TP within the Annual Returns on the Charter (ARC), which is submitted to the SHR and through an Annual Report to MHA tenants and other customers.

## 4. MHA BUSINESS PLAN 2023-26

- a) <u>Mission Statement</u> The Association's Mission Statement was reviewed as part of our comprehensive review of the Business Plan 2023/26. In terms of TP, the Mission Statement states: Always putting our customers and the community first and we support this through: Working together and valuing each other and being Accountable to residents and the community.
- b) <u>Succession Planning Strategy</u> Following our governance review, MHA's Succession Planning Strategy was re-written. In terms of linking this to the TP Strategy, a section is dedicated to ensure that MHA retains and supports existing committee members and to also future proof the Association by promoting committee membership and attracting new members. The Strategy details how MHA actively encourages residents to participate in the Association. (Please see the Succession Planning Strategy for full details).
- c) <u>Communication Strategy</u> The Communication Strategy links into the TP Strategy and illustrates the various mechanisms, the resources available and support provided for everyone in the community to have a say and get involved in MHA.

# 5. THE BENEFITS OF TENANT PARTICIPATION

In implementing a TP Strategy, MHA has referred to the National Strategy Guide to Successful Participation (published November 2019) which highlights that, when working well, TP delivers clear benefits for tenants, staff and the housing provider, these include:

- √ better service delivery and improved outcomes for tenants which give VFM
- $\sqrt{\text{Working together for common goals with respect and understanding}}$
- $\sqrt{\ }$  informed and knowledgeable tenants who have the skills and confidence to influence decisions;
- √ increased tenant satisfaction with their home and neighbourhood;

# 6. STAFF RESPONSIBLE FOR TENANT PARTICIPATION

MHA recognises that TP although principally Housing Services led, is organisation wide and in view of this all staff have a role to play in actively encouraging TP. The TP Strategy is co-ordinated by the DH&CI with MHA employees having a responsibility to actively promote and encourage TP.

# SECTION 2 SUMMARY OF MHA'S TP RELATED ACTIVITIES

A key focus of the TP Strategy is to support existing groups and encourage the formation of new ones. From as early as the mid 1980's MHA has been involved in local groups whose primary remit is to promote Wider Action Non-Housing Activities. This has been expanded upon further with the formation of our subsidiary company, Milnbank Community Enterprises, which, as a community anchor, enables MHA to actively engage in wider action activities which has been further advanced with the introduction of our community engagement team. The most recent Tenant Satisfaction Survey (April 2020) verified tenants support of this as 98.8% were in favour of MHA delivering these services.

The Association has a range of mechanisms in place to promote participation within our area, these include:

Satisfaction Surveys	MHA conducts a Comprehensive Satisfaction Survey very 3 years. This will continue to be supplemented through a series of regular surveys covering a wide and varied range of topics are conducted on a rolling programme.  In addition to this, our practice of consulting with residents on a regular basis about our range of services will continue. It is anticipated that the new IT system will assist with survey management.
Leadership Team Visibility	As a commitment to TP at a high level, MHA's Leadership Team will be regularly visiting all areas of our stock throughout the year, to provide an opportunity to engage with residents on the Association's service delivery and ensure high levels of visibility.
Annual Report & Newsletters	MHA produces an Annual Report every year and regular newsletters. Both are used as a mechanism for seeking resident's views on MHA services.
Public Meetings	MHA holds a minimum of 1 public meeting per annum, this normally takes place after the AGM. MHA will facilitate public meetings on request from residents, other organisations or if called by the Association itself.

Focus Groups	MHA operates as one entity. However, in acknowledgement that not all issues are suitable for discussion to a wider audience, MHA arranges Focus Groups to cover our range of services. There are currently two focus groups: Cathedral Square and the Bluevale areas.
Scrutiny Groups	MHA has a Rent Scrutiny Group and an Allocations Scrutiny Group which are facilitated by Housing Services staff. The aim of the Groups is to provide an opportunity to engage with tenants to seek their views on MHA services.
Registered Tenants Organisation (RTO)	The aim of an RTO is to encourage groups to work with their landlord to discuss housing matters. The Association has one RTO at the Great Eastern Development.
Area and Close Meetings	Both meetings can be held at any time and called by either tenants or MHA Staff. Where relevant, a Committee member or an outside agency can be in attendance.
New Tenants & Owners	Tenants Package – Each household is given a package at the start of their tenancy. This includes: Information relating to rent payments, Membership details and a Tenants Handbook which summarises the main area of MHA service provision.  Owners Handbook – An Owners Handbook is provided whenever there is a change of ownership. This contains information relating to factoring service, Membership of the Association, maintenance, estate management and general information on MPS.  All written information provided by MHA is available on tape, in Braille and different languages.
Reception TV & Notice Board	Both of these aim to provide up to date information on what's happening within MHA and the area in general. This includes details of how residents have participate in MHA.
Electronic	Website – MHA's website acts as a tool to provide up to date details on our services. It also contains a range of information relating to our structure, policies etc. including how residents can get more involved in the community.  Tenants Portal – MHA will shortly launch our tenant's portal to assist increased involvement electronically (e.g. complete tenants' satisfaction surveys).

	Social Media (FB & X) – MHA will regularly update all tenants and resident who access social with the latest news and bulletins.
Other forms of TP	MHA actively encourages all forms of TP, current examples include: holding an annual gala days, supporting a range of community initiatives.

# **SECTION 3- CONSULTATION WITH MHA RESIDENTS**

# A) <u>METHODS OF CONSULTATION</u>

This part of the strategy sets out the consultation methods used by MHA to consult with residents. Regular consultation demonstrates that the face to face contact is consistently the preferred method of communication and, in view of this, we will always strive to involve residents in this way. We encourage to indicate their preferred method(s) of consultation and MHA will endeavour to meet these requirements. The mechanisms that are in place for consultation are outlined in section 2 of this Strategy.

# B) <u>TENANT PARTICIPATION TRAINING</u>

MHA is committed to the pursuit of providing TP training to staff, committee and residents in recognition of ensuring that all Members have the knowledge required to actively participate within the TP Strategy.

# C) TENANT NOTIFICATION

As a framework for what would be considered as "relevant issues" to be consulted on, MHA has compiled a list based on our recognised statutory duties:

- Repairs and maintenance (including standards of service)
- Estate management
- Allocations and transfers
- Other key Housing Management issues (e.g. dealing with anti-social behaviour)
- Rents and service charges
- Tenant Participation Strategy
- Any issue relating to a change of landlord, policies etc.

# D) INFORMATION FROM MHA

Every tenant of MHA receives the undernoted: -

- Written Tenancy Agreement
- Information on the Association's Complaints procedure
- Rents and service charges
- Allocations, transfer and mutual exchanges
- TP Strategy and method of consultation
- Repairs procedures

# **SECTION 4 - SUPPORT FOR GROUPS**

# REGISTERED TENANTS' ORGANISATIONS (RTO'S)

It is a legislative requirement that MHA maintain a register of tenants organisations, these groups will be known as Registered Tenant Organisations (RTO's) and must meet certain criteria. The criteria for a RTO have to be publicly available in a written constitution that sets out a range of operational requirements like: Objectives, Membership, holding an AGM, managing funds, etc. RTO's are also required to have a written Constitution. The Association's governance procedure manual provides details in full of the above requirements.

# SECTION 5 RESOURCES REQUIRED TO IMPLEMENT TP

The Housing (Scotland) Act 2001 requires MHA to contain an assessment of the resources needed to implement the TP Strategy. Examples of resources may include: producing newsletters and strategies, administer satisfaction surveys, provide and facilitate meetings etc.

# **SECTION 6- MONITORING & REVIEW OF TP STRATEGY**

As with other key planning documents within the Association, it is essential that the MC monitor the contents of the TP Strategy and associated policies. This is carried out by the Services Committee on an annual basis. A range of information will be collated on an on-going basis and reported to committee. As part of the monitoring and review, consideration will be given to the following:

- How participation took place (e.g. Methods, number of people who participated)
- On what subjects and topics did consultation and participation take place?
- What arrangements were made to ensure there were equal opportunities to participate?
- What feedback was received from tenants and RTOs?
- How were the results of participation reflected in the outcome?
- How much did the consultation and participation cost?
- What were the timescales for participation and consultation?

Where possible, in addition to numbers, evaluation reports will include views, opinions and perceptions of both tenants and staff to determine what outcomes have been achieved and whether this has resulted in: an improvement in housing services and standards, an increase in tenant involvement in decision making, meeting the Charter outcomes, promoting TP among equalities groups and improved communication and better working relationships between tenants, staff, elected members and committee members. (*APPENDIX 1*) is used as a TP Self-Assessment Checklist to assist.

# <u>APPENDIX 1 - GUIDE TO SUCCESSFUL TP (Scottish Government)</u>

Rev	Review of current Tenant Participation practice		
1	Are tenants fully involved in reviewing TP policy and practice?	Every effort is made to ensure this happens. The TP Strategy is displayed at all residents' events (e.g. open meetings, AGM etc.) and feedback is encouraged.	
2	Have the strengths and weaknesses of the strategy been identified by tenants, landlords, committee members and elected members?	See point 1 above. As part of the annual review, the MC and elected member scrutinise the policy, part of which covers what works well and where changes could be made.	
3	Does the strategy set out how traditionally excluded groups are encouraged to participate?	This is included in the Monitoring & Reviewing section of the Strategy. Regular features are included in the newsletters, website and Annual Reports. (E.g. the 2023/24 newsletters promote the different ways residents can get more involved in the Association).	
4	Has an assessment of the resources currently put into TP and the resource gaps been made?	Yes. No resource gap as staff time and budget allocated to TP.	
5	Have any shortfalls identified in the last review of TP been addressed?	Staff training on TP is a continuous process. The updated 2021 Strategy will be communicated to staff.	
6	Have gaps been prioritised for further development?	See point 5 above.	
Rev	iew of scrutiny practices		
7	Do services reflect tenants needs and priorities	Yes. Tenants are regularly asked what their priorities are via satisfaction surveys. The April 2023 TSS found that 94.9% satisfaction with the opportunity to participate in MHA's decision making process.	
8	Are tenants being encouraged to form scrutiny groups?	Yes. This is actively promoted e.g. website, social media newsletters, public meetings, open days and scrutinry groups/focus groups etc.	

9	Do tenants and others understand landlord operation?	Yes. Feedback supports this. Also, the high level of
	anderstand landiord operation:	engagement (e.g. Membership
		is one of the highest in
		Scotland and the AGM is the
		highest attended for CCHA)
10	Is training being provided?	Yes.
11	Are tenants and landlords	Yes. Example being the co-
	working together to achieve	operation of MHA tenants
	change?	during service adjustments required due to the national
		lockdown.
12	Can you collaborate with	Yes. Example being the Friends
	neighbouring tenants/landlords	of Alexandra Park Group,
	to develop scrutiny activities?	Bluevale Community Club.
Dart	norchin working in rolation to t	ha Chartar
13	nership working in relation to to the Tenants should consider if there	MHA consults with tenants
13	are opportunities to be involved	annually on the Charter.
	in monitoring and assessing the	Charter outputs on website &
	Charter performance of their	newsletter
	landlord?	
14	As landlords, is there more you	No (see 13 above)
	could do to promote the Charter	
	and support your tenants to be involved in scrutinising your	
	Charter performance?	
15	Is there improved	MHA consults face/face as this
	communication, effective	is tenants preferred method.
	partnership working and is	Regular consultation informs
	scrutiny taking off? Are there Service	the Association of this.
16	Improvements and efficiencies?	All feedback re these points is always taken on board and
	improvements and emercies:	implemented where relevant.
17	Is there Tenant involvement in	Yes, see point 13
- /	Charter reporting and	res, see point 15
	monitoring?	
	dlord's commitment and capacit	II -
18	Does the TP strategy fit in with other plans and statutory	Yes. Examples being: service delivery strategy,
	requirements?	communication strategy,
	requirements.	succession planning etc.
19	Are tenants aware that a review	Yes. The annual review is
	of TP is underway, and do they	reported in the Winter
	know how they can get	newsletter.
	involved?	Voc Coo point Fishers
20	Is on-going training and briefing	Yes. See point 5 above.
	in place to ensure the commitment of staff, committee	
	members and elected members	
	to TP?	
21	Do staff, committee members	This is made available in the TP
	and elected members know	Strategy.
	about the participation parts of	

	the Astronal and anadana	
	the Act and good practice guidance?	
22	Are all staff kept up-to-date on Tenant Participation developments?	Yes, via the staff intranet and monthly newsletters. Staff attend and promote TP events.
23	Do front line staff who work with tenants have training on equal opportunities, customer care and the skills required to carry out their job effectively?	Yes. Feedback from tenants is always high. An example being the March 2023 feedback is 91.57% on overall satisfaction.
Deci	sion making	
	sion making	Vac Dataila an wahaita 00 00/
24	Are processes of decision making open, clear and accountable?	Yes. Details on website. 98.0% tenants stated satisfaction on MHA keeping tenants informed about decision making in March 2023 TSS.
25	Do tenants have access to decision makers?	Yes. Details of MT contact details on MHA website. MT surgeries take place around the various locations in the community.
26	Is consultation with tenants and groups carried out before decisions are made? Are decisions made together?	Mixture of both. MHA will aim to consult prior to decisions being made where possible. (E.g. Focus Groups, AGM). MHA increased its consultation with tenant around the 24/25 rent charges over a longer perios to get as much engagement as possible. We used online surveys, pop up events, community meetings, social media and the website to promote, as well as sending out letters, email and putting up posters in the areas.
27	Are tenants' views taken into account before decisions are made?	Yes. An example being the feedback from the annual rent consultation which is fed back to the MC.
28	Are tenants and groups given adequate time to consider and respond to issues?	Yes. MHA always allow a reasonable time frame for responses.
29	Are tenants involved in the review of service standards, best value reviews and monitoring of landlord performance?	Yes. Recent examples include: review of the Customer Service Charter top 3 service requirements, seeking feedback on the measures introduced for tenants safety during and post Covid.
30	Are methods in place to feedback to tenants and RTOs following a consultation exercise?	Yes. Feedback on the AGM is included in the newsletter.

Tenant representatives		
31	Has the landlord consulted tenant groups or other networks of tenants to find out what their key housing issues are and what level of	Yes. RTO and focus groups within MHA. Other examples include: Friends of Alexandra Park Group.
32	involvement they want?  Has work been undertaken to stimulate TP in areas where there is little or no tenant involvement?	Yes. MHA regularly target these areas. We use various methods to stimulate engagement with different groups. Face to face, online, website, calls, door chapping etc. All to boost engagement as much as possible. MHA prides itself on the high engagement we get during the Rent Consultation. For 24/25 we received
33	Is there an up-to-date register of registered tenant groups in	responses from 27.3% of our tenants. This is considerably higher the Scottish Average. Yes.
34	place? Are mechanisms in place to enable tenants at a local level to influence housing management?	Yes. MHA has a Rent Scrutiny Group, a Allocations Scrutiny Group and Governance Group. Also, conduct PAV visits to every new tenant.
35	Do tenants have a place or places on the governing body?	Yes. 14 of MHA's 15 MC places are filled by local tenants with the 15 <sup>th</sup> place for the GCC nominated representative.
36	Are mechanisms in place to enable tenants to contribute to the reviews of service standards, policies, investment priorities and performance monitoring?	Yes. Examples include Focus Groups, Scrutiny Groups. A recent example is consulting on MHA's rent levels for 24/25 with the Scrutiny and Focus Groups.
Sett	ing the agenda	
37	Is the main agenda for TP planned in advance? Is the agenda jointly agreed with tenants?	Yes, as outlined in the TP Strategy and reported to the Management Committee.
38	Are processes in place to enable tenants at a local level to influence local housing management services?	Yes. Examples being: the GE RTO, Rent, Allocations and Governance Scrutiny Groups.
Plan	ning for monitoring and evalua	tion
39	Does your TP strategy set out processes for reviewing, monitoring and evaluating TP?	Yes, last chapter
40	Were these processes jointly agreed with tenants?	MHA uses the National Strategy Guidance (2019)

41	Have time and resources for monitoring and evaluating TP been allocated within the strategy?	Yes, included in MC meeting annual schedule and budget.
42	Have tenants and landlords agreed what information needs to be collected, and how, when, and by whom the evaluation will be carried out?	Yes, MHA has a well-established system in place which is agreed at the start of each calendar year
43	Is the information being collected relevant to monitoring and evaluating TP?	Yes
44	Is the information accurate and presented in a user-friendly format?	Yes. Presented in this manner. MHA sought the advice of our newsletter publisher on presenting information in a user-friendly manner.
Acce	ssing resources	
45	Are staff with specific responsibility for TP in place to provide support to new groups, develop existing groups, promote TP and consult with the wider community?	Yes, the DH&CI at a senior level with Officers supporting this.
46	Is a training programme for all staff in place to provide skills and knowledge to develop participation practice?	Covered in staff briefing sessions.
47	Can staff access external training events on TP?	Yes, via the training & development strategy.
48	Is training and briefing provided to keep MC members and elected members informed of TP practice and developments?	See point 47 above.
49	Is a joint agreement in place between landlords and tenants, setting out what information tenants will receive and how they will receive it?	Yes, this is detailed in the Communications Strategy
50	Is information for tenants easily accessible, in plain English, provided in different formats where required, relevant and accurate?	Yes. This is made known to tenants and is often used (e.g. MHA has a large Polish community). MHA is a member of Happy to Translate.
51	Is information made available with sufficient time for tenant groups to consider and consult their members?	See point 50 above.
52	Is training available for individuals and tenant groups to develop their ability to participate?	Yes, via the Training & Development Strategy and Volunteering Policy.
53	Can tenants access external TP training and events?	Yes, see point 52 above.

-		
54	Are start-up grants and annual	Yes, as detailed in the TP
	running costs available to	Strategy and appendix.
	tenant groups to cover the	
	group's costs?	
55	Are these grants reviewed	The levels are reviewed
	regularly with tenant groups to	annually by the MC as part of
	ensure they get enough funding	our budget setting process.
	to carry out their activities?	
56	Is funding available to ensure	Yes, TP Strategy and Expenses
	that there are no financial	Policy.
	barriers to tenants	
	participating, i.e. expenses,	
	care costs are met?	Vac autlined in TD Chrote au
57	Is 'in kind' support, such as	Yes, outlined in TP Strategy.
	access to premises or	
	photocopying, available to groups?	
ГО	Do tenants have access to	Yes, outlined in TP Strategy
58	independent advice?	res, oddined in 11 Strategy
	macpendent davice.	
Buile	ding, supporting and sustaining	y tenant groups
59	Does the landlord recognise and	Yes, MHA actively promotes
	welcome the rights of tenant	and support this. An example
	and resident groups and	being a group of local people
	umbrella organisations to	forming a committee to save
	represent the views and	the leisure facilities hosted in a
	interests of their local	school in the area.
	community?	
60	Is the independence of tenant	Yes.
	groups recognised by the	
	landlord?	)
61	Are tenant and resident groups	Yes (e.g. staff time attending
	adequately supported financially	
	and 'in kind'?	work, admin support and
60	Doos the landlard work to	sponsorship)
62	Does the landlord work to ensure that tenant	Yes, MHA regularly help to facilitate local groups (e.g.
		Dennistoun War Memorial)
	organisations are well informed, resourced and given adequate	Definistouri War Memoriar)
	support so that they are able to	
	influence decisions?	
63	Is there a range of	Yes, as stated in the TP
03	opportunities and mechanisms	Strategy.
	in place for tenant groups to	Strategy.
	access and input to the decision	
	making process?	
64	Are tenant groups regularly	Yes. Recent example being MHA
	invited to meetings with their	hosting meeting regarding the
	landlord to discuss housing and	closure of a local library.
	community issues?	<u> </u>
65	Have the landlord and tenant	Yes, where relevant. Using
-	groups agreed a timescale for	example in point 64 above, the
	receiving and considering	deadline for responses was
	information?	communicated to tenants.

66	Are tenant groups given the opportunity to meet and discuss joint issues and prepare their points of view before meeting the landlord?	Yes. MHA provide premises and any other resource requested of the group members.
67	Do tenant groups have the opportunity to contribute to the agenda?	Yes.
68	Are perceptions of problems and issues shared between tenants and the landlord before potential solutions are discussed?	Yes. See examples highlighted in point 64 above.
69	Are tenants' views considered before decisions are taken?	Yes
70	Is feedback provided to groups following consultation exercises?	Yes, using the library example, the outcome to delay the closure was fed back to tenants.
71	Is TP seen by the landlord as an on-going process?	Yes.
72	Are different ways to maintain communications with groups used?	Yes, the range includes: email groups, face/face meetings, letters, and video conferencing.
73	Is the relationship between the groups and the landlord a respectful one?	Yes.
74	Are staff in place to help new groups, provide development support to existing groups, and promote TP across the organisation?	Yes, see point 45 above.
Invo	olving all	
75	Are equal opportunities built into both mainstream housing services and TP strategies?	Yes, as outlined in our Equality & Diversity Policy.
76	Has a training needs assessment been carried out in relation to equal opportunities?	This is covered in our Equality Action Plan.
77	Have staff and tenant representatives been provided with training on equal opportunities in relation to participation?	Yes, this will be reviewed to ensure compliance with the characteristics in the Equality Act
78	Are equal opportunities and proactive attempts to involve all built into the TP activities of the landlord and groups?	Yes, as outlined in the TP Strategy.
79	Are representatives from all groups involved in monitoring and reviewing the TP strategy?	The MC and local elected representative undertake this.
80	Have the individual needs of all groups been identified and met?	Yes, examples to accommodate this include changing the venue and meeting times.

81	Has action been taken to remove barriers to accessing participation, such as language barriers and child care?	Yes, as outlined in our Expenses and Commination policies.
82	Have opportunities to take part in a range of participation methods been provided to all?	Yes, via the website, social medai, newsletters, and new tenants package.
83	Are networking opportunities provided to enable individual tenants to meet representatives of tenant groups and staff?	Yes, MHA facilitate this when required. E.g. RTO annual general meeting.